Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

CONFIDENTIAL

PAGE 01 STATE 053008
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/SE:RCEWING:VSS
APPROVED BY C:MNIMETZ
EUR/SE:NCLEDSKY
EUR:REBARBOUR
S/S:PBRIDGES
----------100125Z 095163 /72-62
O 100058Z MAR 77
FM SECSTATE WASHDC
TO AMEMBASSY ANKARA IMMEDIATE
INFO AMEMBASSY NICOSIA IMMEDIATE
AMEMBASSY ATHENS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 053008

EXDIS

E.O. 11652: GDS

TAGS: PFOR, TU

SUBJECT: US-TURKEY RELATIONS

SUMMARY. COUNSELOR-DESIGNATE NIMETZ MET WITH TURKISH AMBASSADOR ESENBEL MARCH 9 TO OUTLINE CONCLUSIONS OF CLIFFORD MISSION AND NEXT STEPS WHICH ADMINISTRATION WILL BE TAKING TO FOLLOW UP ON CLIFFORD RECOMMENDATIONS. NIMETZ ALSO MET SEPARATELY WITH GREEK AMBASSADOR ALEXANDRAKIS MARCH 9 AND UNDER SECRETARY HABIB AND NIMETZ WILL SEE CYPRIOT AMBASSADOR DIMITRIOU MARCH 11. END SUMMARY.

1. NIMETZ TOLD ESENBEL THAT CLIFFORD HAD MET WITH PRESI-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 053008

DENT MARCH 4 TO PRESENT BOTH WRITTEN AND ORAL REPORTS ON HIS MISSION. VICE PRESIDENT MONDALE, SECRETARY VANCE, NSC ADVISOR BRZEZINSKI AND NIMETZ HAD ALSO BEEN PRESENT.

2. CONCERNING CYPRUS, NIMETZ RECALLED THAT FOREIGN MINISTER CAGLAYANGIL HAD TOLD CLIFFORD THAT GOT WOULD WORK WITH TURKISH CYPRIOTS TO PRESENT REASONABLE AND RESPON-

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

SIBLE CONSTITUTIONAL PROPOSAL IN VIENNA MARCH 31. NIMETZ RECALLED CLIFFORD HOPE THAT TURKISH CYPRIOTS WOULD GO BEYOND PAST PROPOSALS AND THAT WHAT THEY PUT ON TABLE WOULD BE SUFFICIENTLY CONCRETE TO PROVIDE BASIS FOR SUSTAINED NEGOTIATION. IN NICOSIA, ARCHBISHOP MAKARIOS HAD

TOLD CLIFFORD THAT GREEK CYPRIOT NEGOTIATOR WOULD PRESENT TERRITORIAL PROPOSAL. WHILE CLIFFORD HAD NOT SEEN ACTUAL PROPOSAL, WE EXPECTED THAT IT WOULD BE IN FORM OF MAP AND WOULD BE BIZONAL IN CHARACTER.

3. NIMETZ TOLD ESENBEL THAT CLIFFORD CONSIDERED HE HAD HAD A GOOD MEETING WITH DENKTASH, ALTHOUGH LATTER HAD TENDED TO LECTURE ABOUT PAST EVENTS. DENKTASH HAD, HOWEVER, CONFIRMED THAT TURKISH CYPRIOTS WERE WORKING ON A CONSTITUTIONAL PROPOSAL AND INTENDED TO NEGOTIATE IN GOOD FAITH.

4. IN TALKING WITH WALDHEIM AND OTHER UN OFFICIALS IN NEW YORK MARCH 7, NIMETZ SAID HE HAD INDICATED THAT CLIFFORD HAD RECEIVED VERY POSITIVE SUGGESTIONS THAT VIENNA INTERCOMMUNAL TALKS WOULD BE CONCRETE AND SUBSTANTIVE IN NATURE. WE HAD NOT ALLUDED IN TALKING WITH UN TO ANY COMMITMENTS GIVEN CLIFFORD CONCERNING SPECIFIC PROPOSALS TO BE PUT FORWARD. NIMETZ SAID HE HAD DISCUSSED WITH UN SYG VARIOUS PROCEDURES FOR VIENNA TALKS. HE TOLD ESENBEL WE STRONGLY HOPED PARTIES ON CYPRUS WOULD REACH ADVANCE AGREEMENT THROUGH UN SPECIAL REPRESENTATIVE DE CUELLAR ON PROCEDURES TO KEEP TALKS GOING AND AVOID CONFIDENTIAL

PROBLEMS OF PAST. NIMETZ SAID THAT WE WERE GLAD TO HELP WITH PROCEDURAL SUGGESTIONS, IF DESIRED BY PARTIES, BUT WERE NOT PRESENTLY INVOLVED. OUR HOPE WAS THAT TALKS WOULD BE SPECIFIC ENOUGH AND LAST LONG ENOUGH SO THAT SUBSTANTIAL PROGRESS WAS MADE.

5. NIMETZ EMPHASIZED THAT CLIFFORD TALKS WITH MAKARIOS HAD BEEN AS FRANK AND FORTHRIGHT AS DISCUSSIONS IN ANKARA. CLIFFORD HAD STRESSED THAT SOLUTION WILL ENTAIL COMPROMISES ON PART OF BOTH COMMUNITIES AND THAT INTEREST IN AND CONCERN OF US PEOPLE IN CYPRUS WOULD NOT LAST FOREVER.

6. NIMETZ ALSO REVIEWED WITH ESENBEL DISCUSSIONS IN ANKARA CONCERNING AEGEAN, SAID WE WERE DOING FURTHER STUDIES, AND WOULD WELCOME INDICATION FROM ANKARA OF WHAT ROLE, IF ANY, US COULD USEFULLY PLAY. OUR STRONG HOPE REMAINED, HOWEVER, THAT GREECE AND TURKEY COULD WORK OUT DIFFERENCES IN MUTUALLY SATISFACTORY MANNER.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

7. WITH REGARD TO US-TURKEY DEFENSE RELATIONSHIP AND LEGISLATIVE SITUATION, NIMETZ OUTLINED FOLLOWING: A) ADMINISTRATION WILL ENDORSE US-TURKEY DCA IN PRINCIPLE, BUT WE WILL NOT AT PRESENT PRESS CONGRESS FOR IMMEDIATE ACTION; B) ADMINISTRATION WILL ASK CONGRESS TO APPROVE DOLS 175 MILLION IN FY 1978 FOR FMS GUARANTIED LOANS

AND CREDITS. GRANT AID WILL BE HELD PENDING DCA. C) ADMINISTRATION WILL ASK CONGRESS TO REMOVE RESTRICTIONS ON FMS CASH PURCHASES. NIMETZ CONFIRMED IN THIS CONNECTION THAT DEPARTMENT WAS AWARE OF F-4 PAYMENT PROBLEM.

8. NIMETZ EMPHASIZED THAT ADMINISTRATION IS DETERMINED TO COOPERATE AND WORK CLOSELY WITH CONGRESSIONAL LEADERS. HE EXPRESSED HOPE THAT DCA COULD BE PRESENTED WITHIN MATTER OF MONTHS BUT IT WOULD BE NECESSARY ASSESS LEGISLATIVE SITUATION AS WELL AS OTHER FACTORS.
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 053008

9. ESENBEL RECALLED TURKISH PERCEPTION THAT MAKARIOS AND GREEKS HAD TRIED PUT PRESSURE ON TURKEY THROUGH US CONGRESS AND EXPRESSED FEAR THAT THIS WOULD BE DONE AGAIN ON GROUNDS ALLEGED TURKISH EXPANSIONIST POSTURE. THUS, HE WONDERED WHETHER THERE WOULD BE PROGRESS ON EITHER CYPRUS OR AEGEAN UNTIL EMBARGO AGAINST TURKEY LIFTED AND DCA APPROVED. NIMETZ ACKNOWLEDGED THAT MAKARIOS CONTINUES TO PLAY KEY ROLE BUT SAID CLIFFORD HAD MADE CLEAR IN NICOSIA THAT WE EXPECTED GOOD FAITH EFFORT ON HIS PART TO ADVANCE A SOLUTION.

10. ESENBEL ALSO REFERRED TO CAGLAYANGIL MESSAGE TO CLIFFORD RELAYING REPORT FROM FRENCH AMBASSADOR IN ATHENS THROUGH FRG MFA IN BONN. IN RESPONSE, NIMETZ SAID THAT WE RECOGNIZED THAT DIFFERENT INTERPRETATIONS WERE POSSIBLE BUT THAT OUR IMPRESSION IS THAT GREEK GOVERNMENT WANTS SETTLEMENT OF CYPRUS PROBLEM AS SOON AS POSSIBLE.

11. IN CLOSING, NIMETZ EMPHASIZED TO ESENBEL THAT REAL PROGRESS ON CYPRUS WOULD LEAD TO IMPROVED US BILATERAL RELATIONS THROUGHOUT THE AREA. ALSO OF IMPORTANCE WAS AVOIDANCE OF BREAKDOWN IN AEGEAN TALKS OR ANY OTHER INCIDENT WHICH RESULTED IN INCREASE IN TENSIONS.

12. ESENBEL THANKED NIMETZ FOR "CONSTRUCTIVE AND USEFUL" PRESENTATION.
VANCE

CONFIDENTIAL

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

NNN

CONFIDENTIAL

PAGE 01 STATE 053008
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011
DRAFTED BY EUR/RPM:PCOLLINS
APPROVED BY EUR:AHUGHES
EUR/SE:REWING
S/S:LRMACFARLANE
----------120125Z 001869 /63
P 112135Z MAR 77
FM SECSTATE WASHDC
INFO USMISSION NATO PRIORITY 0000

C O N F I D E N T I A L STATE 053008

EXDIS

FOL RPT STATE 053008 ACTION ANKARA INFO NICOSIA ATHENS
LONDON USUN NY 10 MAR 77 QUOTE

C O N F I D E N T I A L STATE 053008

EXDIS

E.O. 11652: GDS

TAGS: PFOR, TU

SUBJECT: US-TURKEY RELATIONS

SUMMARY. COUNSELOR-DESIGNATE NIMETZ MET WITH TURKISH
AMBASSADOR ESENBEL MARCH 9 TO OUTLINE CONCLUSIONS OF
CLIFFORD MISSION AND NEXT STEPS WHICH ADMINISTRATION WILL
BE TAKING TO FOLLOW UP ON CLIFFORD RECOMMENDATIONS.
NIMETZ ALSO MET SEPARATELY WITH GREEK AMBASSADOR ALEXAN-
DRAKIS MARCH 9 AND UNDER SECRETARY HABIB AND NIMETZ WILL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 053008

SEE CYPRIOT AMBASSADOR DIMITRIOU MARCH 11. END SUMMARY.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

1. NIMETZ TOLD ESENBEL THAT CLIFFORD HAD MET WITH PRESIDENT MARCH 4 TO PRESENT BOTH WRITTEN AND ORAL REPORTS ON HIS MISSION. VICE PRESIDENT MONDALE, SECRETARY VANCE, NSC ADVISOR BRZEZINSKI AND NIMETZ HAD ALSO BEEN PRESENT.

2. CONCERNING CYPRUS, NIMETZ RECALLED THAT FOREIGN MINISTER CAGLAYANGIL HAD TOLD CLIFFORD THAT GOT WOULD WORK WITH TURKISH CYPRIOTS TO PRESENT REASONABLE AND RESPONSIBLE CONSTITUTIONAL PROPOSAL IN VIENNA MARCH 31. NIMETZ RECALLED CLIFFORD HOPE THAT TURKISH CYPRIOTS WOULD GO BEYOND PAST PROPOSALS AND THAT WHAT THEY PUT ON TABLE WOULD BE SUFFICIENTLY CONCRETE TO PROVIDE BASIS FOR SUSTAINED NEGOTIATION. IN NICOSIA, ARCHBISHOP MAKARIOS HAD

TOLD CLIFFORD THAT GREEK CYPRIOT NEGOTIATOR WOULD PRESENT TERRITORIAL PROPOSAL. WHILE CLIFFORD HAD NOT SEEN ACTUAL PROPOSAL, WE EXPECTED THAT IT WOULD BE IN FORM OF MAP AND WOULD BE BIZONAL IN CHARACTER.

3. NIMETZ TOLD ESENBEL THAT CLIFFORD CONSIDERED HE HAD HAD A GOOD MEETING WITH DENKTASH, ALTHOUGH LATTER HAD TENDED TO LECTURE ABOUT PAST EVENTS. DENKTASH HAD, HOWEVER, CONFIRMED THAT TURKISH CYPRIOTS WERE WORKING ON A CONSTITUTIONAL PROPOSAL AND INTENDED TO NEGOTIATE IN GOOD FAITH.

4. IN TALKING WITH WALDHEIM AND OTHER UN OFFICIALS IN NEW YORK MARCH 7, NIMETZ SAID HE HAD INDICATED THAT CLIFFORD HAD RECEIVED VERY POSITIVE SUGGESTIONS THAT VIENNA INTERCOMMUNAL TALKS WOULD BE CONCRETE AND SUBSTANTIVE IN NATURE. WE HAD NOT ALLUDED IN TALKING WITH UN TO ANY COMMITMENTS GIVEN CLIFFORD CONCERNING SPECIFIC PROPOSALS TO BE PUT FORWARD. NIMETZ SAID HE HAD DISCUSSED WITH UN SYG VARIOUS PROCEDURES FOR VIENNA TALKS. HE TOLD CONFIDENTIAL

ESENBEL WE STRONGLY HOPED PARTIES ON CYPRUS WOULD REACH ADVANCE AGREEMENT THROUGH UN SPECIAL REPRESENTATIVE DE CUELLAR ON PROCEDURES TO KEEP TALKS GOING AND AVOID PROBLEMS OF PAST. NIMETZ SAID THAT WE WERE GLAD TO HELP WITH PROCEDURAL SUGGESTIONS, IF DESIRED BY PARTIES, BUT WERE NOT PRESENTLY INVOLVED. OUR HOPE WAS THAT TALKS WOULD BE SPECIFIC ENOUGH AND LAST LONG ENOUGH SO THAT SUBSTANTIAL PROGRESS WAS MADE.

5. NIMETZ EMPHASIZED THAT CLIFFORD TALKS WITH MAKARIOS HAD BEEN AS FRANK AND FORTHRIGHT AS DISCUSSIONS IN ANKARA. CLIFFORD HAD STRESSED THAT SOLUTION WILL ENTAIL COMPROMISES ON PART OF BOTH COMMUNITIES AND THAT INTEREST IN AND CONCERN OF US PEOPLE IN CYPRUS WOULD NOT LAST FOREVER.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

6. NIMETZ ALSO REVIEWED WITH ESENBEL DISCUSSIONS IN ANKARA CONCERNING AEGEAN, SAID WE WERE DOING FURTHER STUDIES, AND WOULD WELCOME INDICATION FROM ANKARA OF WHAT ROLE, IF ANY, US COULD USEFULLY PLAY. OUR STRONG HOPE REMAINED, HOWEVER, THAT GREECE AND TURKEY COULD WORK OUT DIFFERENCES IN MUTUALLY SATISFACTORY MANNER.

7. WITH REGARD TO US-TURKEY DEFENSE RELATIONSHIP AND LEGISLATIVE SITUATION, NIMETZ OUTLINED FOLLOWING: A) ADMINISTRATION WILL ENDORSE US-TURKEY DCA IN PRINCIPLE, BUT WE WILL NOT AT PRESENT PRESS CONGRESS FOR IMMEDIATE ACTION; B) ADMINISTRATION WILL ASK CONGRESS TO APPROVE DOLS 175 MILLION IN FY 1978 FOR FMS GUARANTIED LOANS

AND CREDITS. GRANT AID WILL BE HELD PENDING DCA. C) ADMINISTRATION WILL ASK CONGRESS TO REMOVE RESTRICTIONS ON FMS CASH PURCHASES. NIMETZ CONFIRMED IN THIS CONNECTION THAT DEPARTMENT WAS AWARE OF F-4 PAYMENT PROBLEM.

8. NIMETZ EMPHASIZED THAT ADMINISTRATION IS DETERMINED TO COOPERATE AND WORK CLOSELY WITH CONGRESSIONAL LEADERS.
CONFIDENTIAL

CONFIDENTIAL

HE EXPRESSED HOPE THAT DCA COULD BE PRESENTED WITHIN MATTER OF MONTHS BUT IT WOULD BE NECESSARY ASSESS LEGISLATIVE SITUATION AS WELL AS OTHER FACTORS.

9. ESENBEL RECALLED TURKISH PERCEPTION THAT MAKARIOS AND GREEKS HAD TRIED PUT PRESSURE ON TURKEY THROUGH US CONGRESS AND EXPRESSED FEAR THAT THIS WOULD BE DONE AGAIN ON GROUNDS ALLEGED TURKISH EXPANSIONIST POSTURE. THUS, HE WONDERED WHETHER THERE WOULD BE PROGRESS ON EITHER CYPRUS OR AEGEAN UNTIL EMBARGO AGAINST TURKEY LIFTED AND DCA APPROVED. NIMETZ ACKNOWLEDGED THAT MAKARIOS CONTINUES TO PLAY KEY ROLE BUT SAID CLIFFORD HAD MADE CLEAR IN NICOSIA THAT WE EXPECTED GOOD FAITH EFFORT ON HIS PART TO ADVANCE A SOLUTION.

10. ESENBEL ALSO REFERRED TO CAGLAYANGIL MESSAGE TO CLIFFORD RELAYING REPORT FROM FRENCH AMBASSADOR IN ATHENS THROUGH FRG MFA IN BONN. IN RESPONSE, NIMETZ SAID THAT WE RECOGNIZED THAT DIFFERENT INTERPRETATIONS WERE POSSIBLE BUT THAT OUR IMPRESSION IS THAT GREEK GOVERNMENT WANTS SETTLEMENT OF CYPRUS PROBLEM AS SOON AS POSSIBLE.

11. IN CLOSING, NIMETZ EMPHASIZED TO ESENBEL THAT REAL PROGRESS ON CYPRUS WOULD LEAD TO IMPROVED US BILATERAL RELATIONS THROUGHOUT THE AREA. ALSO OF IMPORTANCE WAS AVOIDANCE OF BREAKDOWN IN AEGEAN TALKS OR ANY OTHER INCI-

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

DENT WHICH RESULTED IN INCREASE IN TENSIONS.

12. ESENBEL THANKED NIMETZ FOR "CONSTRUCTIVE AND USEFUL"
PRESENTATION.
VANCE

UNQUOTE VANCE

CONFIDENTIAL

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 10-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE053008
Document Source: CORE
Document Unique ID: 00
Drafter: RCEWING:VSS
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770081-0880
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770373/aaaaclxv.tel
Line Count: 339
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: eef43dba-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 19-Jan-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3148689
Secure: OPEN
Status: NATIVE
Subject: US-TURKEY RELATIONS SUMMARY. COUNSELOR-DESIGNATE NIMETZ MET WITH TURKISH AMBASSADOR ESENBEL MARCH 9 TO OUTLINE CONCLUSIONS
TAGS: PFOR, TU, US
To: ANKARA
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/eef43dba-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009